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UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION I 2006 NOV 13 PM 2: 35 ONE CONGRESS STREET SUITE 1100 BOSTON, MASSACHUSETTS 02114-2029 IR. APPEALS BOARD

# VIA FIRST CLASS MAIL

Eurika Durr, Clerk of the Board Environmental Appeals Board (MC 1103B) U.S. Environmental Protection Agency Ariel Rios Building 1200 Pennsylvania Avenue, N.W. Washington, D.C. 20460-0001

Re: NPDES Appeal No. 05-15 NPDES Permit NH0001562 Wausau Papers of New Hampshire, Inc. (Groveton, New Hampshire)

November 8, 2006

Dear Ms. Durr,

Enclosed please find the original of a Status Report and Motion to Extend Stay of Proceedings in the above-captioned case, as well as a certificate of service. The Status Report and Motion and the certificate of service were sent to you via facsimile earlier today. In lieu of five additional paper copies, I have posted electronic copies of each document to the CDX system.

Sincerely.

Ronald A. Fein, Assistant Regional Counsel U.S. Environmental Protection Agency Region 1 One Congress Street, Suite 1100 (RAA) Boston, MA 02114 617-918-1040 Fax: 617-918-0040

: William E. Taylor, Esq., Pierce Atwood LLP

cc:

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# BEFORE THE ENVIRONMENTAL APPEALS BOARD UNITED STATES ENVIRONMENTAL PROTECTION AGENCY<sup>PH</sup> 2:35 WASHINGTON, D.C.

ENVIR. APPEALS BOARD

In re:

Wausau Papers of New Hampshire, Inc. Groveton, New Hampshire NPDES Appeal No. 05-15

## STATUS REPORT AND MOTION TO EXTEND STAY OF PROCEEDINGS

The New England Region of the Environmental Protection Agency ("Region"), after consultation with permittee-petitioner Wausau Papers of New Hampshire, Inc. ("Petitioner"), hereby submits this status report and moves to extend the stay of proceedings by an additional 120 days.

## BACKGROUND

On September 20, 2005, the Region reissued a National Pollutant Discharge Elimination System Permit, No. NH0001562 ("Permit"), to Petitioner. On October 21, 2005, Petitioner filed, pursuant to 40 C.F.R. § 124.19(a), a Petition for Review ("Petition") of the Permit. On October 27, 2005, the Board directed the Region to submit a response by December 14, 2005. On November 25, 2005, the Company and the Region jointly moved to stay the proceedings until April 14, 2006 in order to allow the parties to try to resolve the issues on appeal via settlement negotiations and a permit modification. On November 28, 2005, the Board issued an order staying the proceedings in this matter until April 14, 2006, and directing the parties to submit, by April 14, 2006, a status report advising the Board whether it is appropriate to continue the stay, dismiss the Petition, or establish a schedule for the Region to file a response to the Petition. On April 13, 2006, the Region filed an assented-to status report and requested an additional stay of proceedings until July 13, 2006, in order to attempt to resolve the issues in the Petition by permit modification. On April 18, 2006, the Region issued a Notice of Uncontested and Severable Conditions pursuant to 40 C.F.R. § 124.16(a)(2)(ii), making fully effective those conditions of the Permit not challenged in the Petition. On April 20, 2006, the Board issued an order staying the proceedings in this matter until July 13, 2006, and requiring the Region to submit, on or before that date, a status report advising the Board whether it is appropriate to continue the stay, dismiss the Petition, or establish a schedule for the Region to file a response to the Petition. On July 11, 2006, the Region filed an assented-to status report and requested an additional stay of proceedings until November 10, 2006, in order to attempt to resolve the issues in the Petition by permit modification. On July 12, 2006, the Board issued an order staying the proceedings in this matter until November 10, 2006, and requiring the Region to submit, on or before that date, a status report advising the Board whether it is appropriate to continue the stay, dismiss the Petition, or establish a schedule for the Region to file a response to the Petition.

#### **STATUS REPORT**

The Region has made substantial progress in the last four months, but requires additional time. As noted in the Region's prior status report, the Region and Petitioner had tentatively agreed on a permit modification that would resolve the issues presented in the Petition, but issues raised by state and federal wildlife agencies have required the Region to reassess its approach to two of the four issues under discussion. Those two issues have proven even more complex than the Region earlier understood.

#### In re Wausau Papers of New Hampshire, Inc. NPDES Appeal No. 05-15

The Region is therefore now pursuing a two-phase process for permit modification. The first permit modification will be limited in scope and will address two of the four issues presented in the Petition. The Region gave Petitioner a draft of this first permit modification on November 7, 2006, and expects to submit it for formal public comment during the week of November 13, 2006. With respect to the remaining issues, the Region requires additional time to develop a proposed second permit modification and to consult further with state and federal agencies, including, but not limited to, potential consultations pursuant to the Endangered Species Act. The Region is therefore simultaneously working on the first draft permit modification, which the Region will submit for public comment in mid-November, and a second draft permit modification, which will require substantially more time to develop.

### **GROUNDS FOR CONTINUANCE OF STAY**

In light of the above progress, and in the interests of judicial economy and to conserve resources, the Region requests that these proceedings be stayed for an additional 120 days, in order to allow the Region sufficient time to: (1) submit the first draft permit modification for public comment; (2) receive, review, and respond to public comments; (3) issue the first permit modification; (4) develop a second draft permit modification with respect to the remaining issues, (5) consult with state and federal wildlife agencies regarding this second draft permit modification, (6) allow Petitioner an opportunity to review and comment upon the second draft permit modification; (7) make any necessary revisions; (8) propose the second draft permit modification for public comment; (9) receive, review, and respond to public comments; and (10) issue a final permit modification.

Absent a continuance of the stay, the parties will be required to divert their time and effort from an ongoing permit modification process to litigation before the Board.

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### **REQUESTED RELIEF**

Accordingly, the Region requests that the Board extend the stay of proceedings until March 9, 2007. The Region represents that its undersigned counsel has discussed this motion with Petitioner's counsel, that Petitioner's counsel has reviewed and approved this status report and motion, and that Petitioner, through counsel, concurs in this status report and assents to the motion to extend the stay of proceedings.

Respectfully submitted,

Ronald A. Fein, Assistant Regional Counsel U.S. Environmental Protection Agency Region 1 One Congress Street, Suite 1100 (RAA) Boston, MA 02114 617-918-1040 Fax: 617-918-0040

Date: November 8, 2006

In re: Wausau Papers of New Hampshire, Inc. (Groveton, New Hampshire) NPDES Appeal No. 05-15

# CERTIFICATE OF SERVICE

I, Ronald A. Fein, hereby certify that copies of the foregoing Status Report and Motion to Extend Stay of Proceedings were sent by both facsimile and first class mail on this 8th day of November 2006 to the following persons:

Copy by facsimile Original by first class mail Copy posted to CDX electronic system Eurika Durr, Clerk of the Board Environmental Appeals Board (MC 1103B) U.S. Environmental Protection Agency Ariel Rios Building 1200 Pennsylvania Avenue, N.W. Washington, D.C. 20460-0001

Fax (202) 233-0121

William E. Taylor, Esq. Pierce Atwood LLP One Monument Square Portland, ME 04101

Fax (207) 791-1350

Copy by facsimile

Copy by first class mail

Dated: November 9, 2006